# OSRHE: Regents Education Program

November 14, 2022





### Ethics Laws in Oklahoma

1907-1990
All Ethics Laws regulated by Legislature

1990: SQ 627 Passes
Art. 29 added to Const'n creating independent
Ethics Commission

State Officers & Employees

&

State Campaigns

Civil laws via "Ethics Rules" Criminal Laws via Statutes

Must investigate & may prosecute using civil lawsuit



Ethics Commission



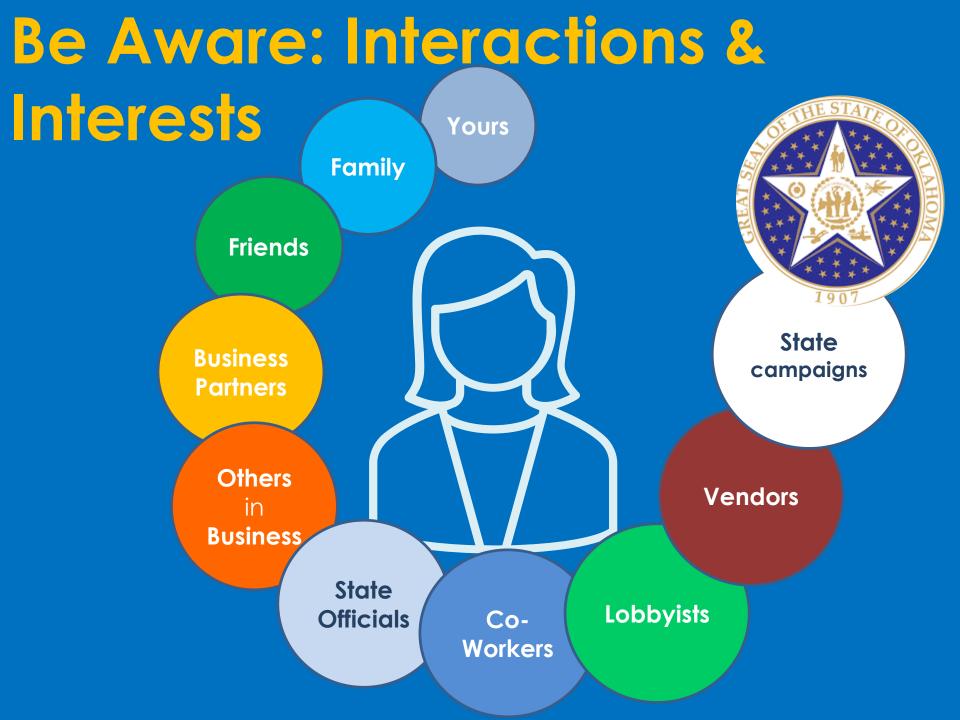
Legislature



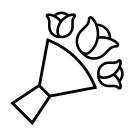
Enforced by AG & DAs

# Regents are State Officers & serve in a position of Trust





#### Ask & Answer (For yourself):



Gifts, Favors, Kindnesses

- Do they influence your behavior?
- Do they influence others behavior?



- The bigger the act, the bigger the influence?
- Does "giver's" motivation matter to recipient?



# Purpose of COI Ethics Rules

### Avoid Conflicts between:

Public Duties

Private Economic Interests

### Gifts, Favors, Kindnesses

#### **Psychology of Gifts**

Obligation of Reciprocity

Perception: Affects others but not <u>me</u>.

Smaller acts have larger impact

Motivational
Awareness does not matter.

Punishing behaviors if can act, but don't

#### Ask & Answer (For yourself):

 Do they influence your behavior?



 Do they influence others behavior?



- The bigger the act, the bigger the influence?
- Does "giver's" motivation matter to recipient?



"You Owe Me", Ulrike Malmendier & Klaus M. Schmidt

### Ethics Rules vs. Entity Policies

State entities may have own policies

Conflict? Follow whichever is most restrictive

Ethics Commission Only Enforces Ethics Rules

Ethics Rules require state officers and employees not participate in matters where impartiality may reasonably be questioned.

### Disqualify when:

- Affects Material Financial Interest of You or family member (spouse, children, parents, siblings)
- A business relation is a Party to or Represents a Party to a Matter
- Reasonable person with knowledge of facts would question impartiality

**Unsure? Ask Commission** 

### NO DISQUALIFICATION IF...



### Quiz:

University X Regent John Doe is a partner in an audit firm that does governmental audits and often partners with Bill Smith for larger audits. An audit for University X needs an independent 3<sup>rd</sup> party audit. Bill Smith bids on the audit. May Regent Doe participate in the decision for the Audit?

### IT IS A MISUSE OF OFFICE

to use your position for...Private Gain



### IT IS A MISUSE OF OFFICE

to use your position for...



Endorsement of a Product, Service or Enterprise

### UNLESS THE ACT OR ENDORSEMENT IS...



### But what about...

### A Civic, Community or Charitable Promotion or Fund-Raiser

- As long as you receive nothing for doing so Except Charitable Event Costs:
  - May only be paid by the sponsoring charitable organization
  - Sponsoring Charity cannot be reimbursed

### Quiz:

Coach Sally Smith is invited to play in Charity XYZ's golf tournament. One of the major sponsors has offered to pay Coach Smith's costs to attend. Can Coach Smith Attend?

### IT IS A MISUSE OF AUTHORITY

to use your position or permit use of authority of office to coerce or induce another to provide any benefit to...



Persons You are Associated With In a Non-Governmental Capacity

# REPRESENTATION BEFORE STATE ENTITIES

### REPRESENTATION IN TRANSACTIONS INVOLVING THE STATE

Cannot Receive Compensation to Represent Others in Transactions Involving the State of Oklahoma

Unless Lawyer in the Practice of Law in Any Court

Unless Board, Commission, or Authority
Member Appearing Before a Different State
Agency

**Unless Authorized by Law** 

## REPRESENTATION OF OTHERS BEFORE AGENCY, BOARD, COMMISSION

No Representation Before own State Entity

**Unless Authorized by Law** 

State Officials cannot represent others before the Ethics Commission

### Quiz:

University ABC Regent Jane Doe is a lawyer in private practice. She gets asked to represent a client before the Widget Regulation Agency. May Jane Doe do so?

# MEALS & GIFTS FROM VENDORS

### WHO IS A VENDOR?

- A Seller; or
- Prospective Seller
- of Property/Service to the State



### Rules distinguish between

Activities involving Prospective Vendors

Activities involving Current Vendors



A State Officer or Employee and Their Family Members Cannot Accept Gifts During a Purchasing Decision.

### WHEN IS AGENCY

"Engaged In a Purchasing Decision"?

\$50,000 Floor

Single Purchase



### Perform Functions, such as

- Preparation of RFP or Bid Specs
- Review and Evaluation of Responses
- Recommendations for Selection
- Approval of Requisitions

### AFTER A PURCHASING DECISION

a State Officer or Employee May Accept...

Meals: up to \$20 with \$50 Aggregate Limit Per/ Yr

Gift given for family or personal relationship rather than status of state officer or employee

Gifts Given to All Employees of Agency

Books, written materials, audio tapes, videotapes and other informational or promotional material related to position

Benefits Available to General Public

# MODEST ITEMS OF FOOD OR REFRESHMENT



# Meals & Gifts from LOBBYISTS

### TYPES OF LOBBYISTS

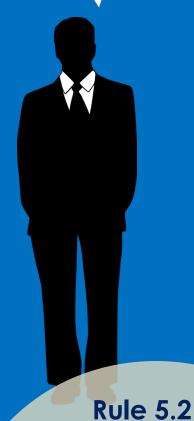
Legislative Lobbyists

Legislative Liaisons









### MEALS & GIFTS by LOBBYISTS



In the Aggregate Per Calendar Year for Meals



For "Infrequently Occurring Occasions of Personal Significance" (Taken from \$500 Max.)



Trinket Gift Given One Time Per Calendar Year (Reported Separately & Not Taken from \$500 Max.)

### ADD'L REQUIREMENTS FOR GIFTS FROM LOBBYISTS

- Non-Meal Gift must be for a <u>major life</u> event that is <u>significant to the recipient</u>
- Annual events do not count (no b-day gifts)
- Contemporaneous with the occasion or times when such gifts are traditionally given
- Lobbyist must be <u>present</u> at the meal or event with the recipient

### PLAQUES, TROPHIES, OR SIMILAR ITEM FOR DISPLAY FROM LOBBYIST PRINCIPAL



# MODEST ITEMS OF FOOD OR REFRESHMENT



### Who's lobbying me?

- Go to <a href="https://www.ethics.OK.Gov">www.Ethics.OK.Gov</a> and click on "The Guardian System" button.
- 2 Go to "Search" tab and select "Lobbyists" from menu.



#### Various Search Criteria

#### Lobbyist Search

Enter information about the Lobbyist(s) for which you are searching and click the Search butto

Lobbyist ID

Last Name

First Name

Name Search Type

Lobbyist Type

Lobbyist Status

Submitted Reports Starting

Submitted Reports Through

Submitted Report Type

Including "Agency to be lobbied"

Starts With 

Note: Could be listed as University or Regents for University

Agency to be Lobbied

UNIVERSITY OF OKLAHOMA

▼

MM/DD/YYYY

ΑII

Tickets to bona fide community, civic, or charitable events may be accepted even when tickets were provided by a lobbyist principal so long as

- No designation of attendees;
- Is customary

# Meals & Gifts INTRA-AGENCY



## PERMISSIBLE GIFTS

Within an Agency



Personal Relationship



Occasional
Basis when Gifts
are Ordinarily
Exchanged
(\$20 max. per
occasion) – NO
CASH



Food or Refreshment Shared Amongst Agency

### PERMISSIBLE GIFTS

Within an Agency



Infrequently Occurring Occasion of Personal Significance



Personal Hospitality at Private Residence (Customary Gift)

#### WAIVERS — Gifts

Apply for Waiver If State Officer or Employee Has a Pre-Existing Relationship with Person Whose Status Restricts Certain Activities

Pre-existing means before state service

Waives Certain Ethics Rules Prospectively

Automatic Waiver If Relationship Between Family Members



# Meals, Gifts & Services CONFERENCES

## Conference Attendees May Accept...



## Conference <u>Speakers</u> or <u>Panelists</u> May Accept...



If available to all other Speakers or Panelists.

Free attendance on day of speech or panel.

## Conference <u>Speakers</u> or <u>Panelists</u> May Accept...



If available to all other Speakers or Panelists. Free attendance on day of speech or panel.

Spouse may also accept free attendance & participation but not travel.

Attendees Representing the State Entity at a Professional, Civic or Community Event May Accept...



- Value of token commensurate with occasion
- Not \$\$ or \$\$ equivalent (Gift Cards)
- Does not include political events

#### PRIVATE BUSINESS ACTIVITIES

You Can Accept...



Meals

**Transportation** 

Lodging

So long as not given or enhanced because of position with the state.

## Receiving SCHOLARSHIPS & GRANTS

Scholarships, Grants & Subsidies for Educational or Training Events Cover the Costs of the Benefits Made Available to the Other Participants.

#### NO REPORT REQUIRED

## When Scholarship or Grant Is Provided by

- Federal, State or Foreign Government, or
- By an Entity to Which the State of OK Pays Membership Dues

#### REPORT IS REQUIRED

When the Scholarship or Grant Is Provided by

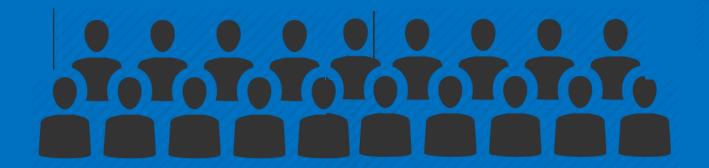
 Bona Fide Governmental, Professional or Business Organization



Days from last day of Conference

#### SPECIAL COMMITTEE REPORTING

- When an Agency <u>Sponsors</u> a Conference, Seminar or Other Event
- For which State Officers or Employees Solicit Funds, Goods or Services
- Report required listing contributions expenditures w/in 180 days



# Political ACTIVITES

# Generally, state officers and employees must refrain from using public resources:

- funds,
- property, or
- time

for political purposes.

## PUBLIC FUNDS, PROPERTY & TIME ARE PROHIBITED FROM BEING USED TO

Influence Results of an Election — Candidates or State Question (includes posting of materials designed to influence state election)

Soliciting, accepting, or receiving funds for political committees

Does not include advocacy for or against legislation — however, such action may trigger registration and reporting requirements with Commission (Legislative Liaisons)

E-mail use policies may minimize issues with potential lobbying concerns

#### However:

- Other than the state capitol public meeting rooms, auditoriums, parks, colleges, and educational campuses may be used for political purposes, if available upon equal terms to all without preference or favoritism:
- a fee is charged if it is customary for use of the space;
- the facility will be made available upon request to all political committees and state candidates in the order in which requests were received.

## IF YOU RECEIVE UNSOLICITED, PROHIBITED COMMUNICATION

1 Do Not Respond

2 Unsubscribe

3 Tell Them to Stop

## EXCEPTION TO ALL MEAL & GIFT RULES



## Emergency Rescue or Relief Efforts

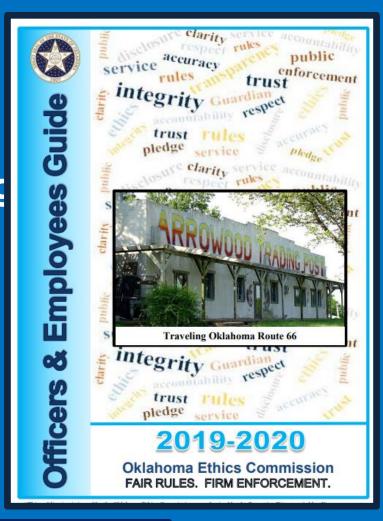
#### ETHICS WEBSITE

- Access Ethics Rules & Guides
- Review Commission Meeting Dates, Agendas, and Minutes
- Subscribe to Receive Emails and/or Text Messages





@EthicsOKgov



www.ethics.ok.gov

## QUESTIONS?